

**SPECIAL PURPOSE
FINANCIAL STATEMENTS
AND
INDEPENDENT AUDITORS' REPORTS**

**NASSAU COUNTY SHERIFF
NASSAU COUNTY, FLORIDA**

SEPTEMBER 30, 2011

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INDEPENDENT AUDITORS' REPORT

The Honorable T.L. "Tommy" Seagraves, Jr.
Nassau County Sheriff
Nassau County, Florida

We have audited the accompanying special purpose financial statements of each major fund and the aggregate remaining fund information of the Nassau County, Florida Sheriff (the Sheriff), as of and for the year ended September 30, 2011, as listed in the table of contents. These special purpose financial statements are the responsibility of the Sheriff's management. Our responsibility is to express an opinion on these special purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1 to the financial statements, the financial statements referred to above have been prepared for the purpose of complying with, and on the basis of accounting practices prescribed by, the *Rules of the Auditor General*, State of Florida, which practices differ from accounting principles generally accepted in the United States of America. The differences include the permitted omission of entity-wide, full accrual, financial statements and the management's discussion and analysis. In addition, the financial statements referred to above are intended to present the financial position and changes in financial position of only that portion of Nassau County, Florida, that is attributable to the transactions of the Sheriff. They do not purport to, and do not, present fairly the financial position of Nassau County, Florida, as a whole as of September 30, 2011, and the changes in its financial position, or where applicable, its cash flows for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the major funds and the aggregate remaining fund information of the Sheriff, as of September 30, 2011, and the respective changes in financial position thereof, and the respective budgetary comparison for the major funds for the year then ended in conformity with the basis of accounting described in Note 1.

Certified Public Accountants

P.O. Box 141270 • 222 N.E. 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 • FAX (352) 378-2505
Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 • FAX (352) 732-0542
443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 • FAX (850) 224-1762
5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 • FAX (941) 907-0309
MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS
MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

The Honorable T.L. "Tommy" Seagraves, Jr.
Nassau County Sheriff
Nassau County, Florida

INDEPENDENT AUDITORS' REPORT
(Concluded)

In accordance with *Government Auditing Standards*, we have also issued a report dated February 28, 2012, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying other financial information is presented for purposes of additional analysis and is not a required part of the special purpose financial statements. The other information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the special purpose financial statements. The information has been subjected to the auditing procedures applied in the audit of the special purpose financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the special purpose financial statements or to the special purpose financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

This report is intended solely for the information and use of the Sheriff and management, and the Florida Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.

Purvis, Gray and Company, LLP

February 28, 2012
Gainesville, Florida

**SPECIAL PURPOSE
FINANCIAL STATEMENTS**

**BALANCE SHEET
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2011
NASSAU COUNTY SHERIFF**

	Major Funds			Other	Total
	General Fund	Inmate Commissary	911 Operations	Governmental Funds	Governmental Funds
Assets					
Cash on Hand	\$ 0	\$ 0	\$ 0	\$ 11,507	\$ 11,507
Cash in Bank	251,294	211,582	80,557	20,433	563,866
Due from Board of County Commissioners	8,128	0	0	0	8,128
Due from Other Governments	21,431	16,463	0	0	37,894
Total Assets	<u>280,853</u>	<u>228,045</u>	<u>80,557</u>	<u>31,940</u>	<u>621,395</u>
Liabilities and Fund Balances					
Liabilities					
Accounts Payable	199,879	5,389	925	0	206,193
Due to Board of County Commissioners	80,974	0	79,632	0	160,606
Total Liabilities	<u>280,853</u>	<u>5,389</u>	<u>80,557</u>	<u>0</u>	<u>366,799</u>
Fund Balances					
Restricted:					
Inmate Welfare	0	222,656	0	0	222,656
Sheriff's Foundation	0	0	0	20,433	20,433
Committed:					
Investigative	0	0	0	11,507	11,507
Total Fund Balances	<u>0</u>	<u>222,656</u>	<u>0</u>	<u>31,940</u>	<u>254,596</u>
Total Liabilities and Fund Balances	<u>\$ 280,853</u>	<u>\$ 228,045</u>	<u>\$ 80,557</u>	<u>\$ 31,940</u>	<u>\$ 621,395</u>

See accompanying notes to financial statements.

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES - GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2011
NASSAU COUNTY SHERIFF**

	Major Funds			Other	Total
	General Fund	Inmate Commissary	911 Operations	Governmental Funds	Governmental Funds
Revenues					
Intergovernmental	\$ 21,009	\$ 0	\$ 0	\$ 0	\$ 21,009
Miscellaneous	192,297	143,151	225	19,625	355,298
Total Revenues	<u>213,306</u>	<u>143,151</u>	<u>225</u>	<u>19,625</u>	<u>376,307</u>
Expenditures					
Current:					
Court-related:					
Personal Services	653,692	0	0	0	653,692
Operating Expenditures	35,628	0	0	0	35,628
Public Safety:					
Personal Services	10,585,957	0	107,826	0	10,693,783
Operating Expenditures	3,794,997	95,246	120,709	49,109	4,060,061
Capital Outlay	307,256	7,333	0	0	314,589
Debt Service:					
Principal	104,165	0	0	0	104,165
Interest	23,774	0	0	0	23,774
(Total Expenditures)	<u>(15,505,469)</u>	<u>(102,579)</u>	<u>(228,535)</u>	<u>(49,109)</u>	<u>(15,885,692)</u>
(Deficiency) Excess of Revenues (Under) Over Expenditures	<u>(15,292,163)</u>	<u>40,572</u>	<u>(228,310)</u>	<u>(29,484)</u>	<u>(15,509,385)</u>
Other Financing Sources (Uses)					
Transfers in from Board of County Commissioners	15,357,187	0	306,976	10,000	15,674,163
Transfers (out) to Board of County Commissioners	<u>(65,024)</u>	<u>0</u>	<u>(78,666)</u>	<u>0</u>	<u>(143,690)</u>
Total Other Financing Sources (Uses)	<u>15,292,163</u>	<u>0</u>	<u>228,310</u>	<u>10,000</u>	<u>15,530,473</u>
Net Change in Fund Balances	0	40,572	0	(19,484)	21,088
Fund Balance, Beginning of Year	<u>0</u>	<u>182,084</u>	<u>0</u>	<u>51,424</u>	<u>233,508</u>
Fund Balance, End of Year	<u>\$ 0</u>	<u>\$ 222,656</u>	<u>\$ 0</u>	<u>\$ 31,940</u>	<u>\$ 254,596</u>

See accompanying notes to financial statements.

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES - BUDGET AND ACTUAL - GENERAL FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2011
NASSAU COUNTY SHERIFF**

	General Fund			Variance With Final Budget Positive (Negative)
	Budgeted Amounts		Actual Amounts	
	Original	Final		
Revenues				
Intergovernmental	\$ 0	\$ 21,009	\$ 21,009	\$ 0
Miscellaneous	0	192,297	192,297	0
Total Revenues	0	213,306	213,306	0
Expenditures				
Current:				
Court-related:				
Personal Services	720,569	653,692	653,692	0
Operating Expenditures	16,409	35,628	35,628	0
Public Safety:				
Personal Services	10,953,271	10,585,957	10,585,957	0
Operating Expenditures	3,140,135	3,794,997	3,794,997	0
Capital Outlay	245,400	307,256	307,256	0
Debt Service:				
Principal	0	104,165	104,165	0
Interest	0	23,774	23,774	0
(Total Expenditures)	(15,075,784)	(15,505,469)	(15,505,469)	0
(Deficiency) of Revenues (Under)				
Expenditures	(15,075,784)	(15,292,163)	(15,292,163)	0
Other Financing Sources (Uses)				
Transfers in from Board of County Commissioners	15,105,784	15,357,187	15,357,187	0
Transfers (out) to Board of County Commissioners	(30,000)	(65,024)	(65,024)	0
Total Other Financing Sources (Uses)	15,075,784	15,292,163	15,292,163	0
Net Change in Fund Balance	0	0	0	0
Fund Balance, Beginning of Year	0	0	0	0
Fund Balance, End of Year	\$ 0	\$ 0	\$ 0	\$ 0

See accompanying notes to financial statements.

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES - BUDGET AND ACTUAL - INMATE COMMISSARY FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2011
NASSAU COUNTY SHERIFF**

	Inmate Commissary Fund			Variance With Final Budget Positive (Negative)
	Budgeted Amounts		Actual Amounts	
	Original	Final		
Revenues				
Miscellaneous	\$ 0	\$ 143,151	\$ 143,151	\$ 0
Total Revenues	0	143,151	143,151	0
Expenditures				
Current:				
Public Safety:				
Operating Expenditures	0	95,246	95,246	0
Capital Outlay	0	7,333	7,333	0
(Total Expenditures)	0	(102,579)	(102,579)	0
Excess of Revenues Over Expenditures	0	40,572	40,572	0
Net Change in Fund Balance	0	40,572	40,572	0
Fund Balance, Beginning of Year	0	182,084	182,084	0
Fund Balance, End of Year	\$ 0	\$ 222,656	\$ 222,656	\$ 0

See accompanying notes to financial statements.

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES - BUDGET AND ACTUAL - 911 OPERATIONS FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2011
NASSAU COUNTY SHERIFF**

	911 Operations Fund			Variance With Final Budget Positive (Negative)
	Budgeted Amounts		Actual Amounts	
	Original	Final		
Revenues				
Miscellaneous	\$ 0	\$ 225	\$ 225	\$ 0
Total Revenues	<u> 0</u>	<u> 225</u>	<u> 225</u>	<u> 0</u>
Expenditures				
Current:				
Public Safety:				
Personal Services	122,897	107,826	107,826	0
Operating Expenditures	192,500	120,709	120,709	0
(Total Expenditures)	<u>(315,397)</u>	<u>(228,535)</u>	<u>(228,535)</u>	<u> 0</u>
(Deficiency) of Revenues (Under)				
Expenditures	<u>(315,397)</u>	<u>(228,310)</u>	<u>(228,310)</u>	<u> 0</u>
Other Financing Sources (Uses)				
Transfers in from Board of County				
Commissioners	315,397	306,976	306,976	0
Transfers (out) to Board of County				
Commissioners	<u> 0</u>	<u>(78,666)</u>	<u>(78,666)</u>	<u> 0</u>
Total Other Financing Sources (Uses)	<u>315,397</u>	<u>228,310</u>	<u>228,310</u>	<u> 0</u>
Net Change in Fund Balance	0	0	0	0
Fund Balance, Beginning of Year	<u> 0</u>	<u> 0</u>	<u> 0</u>	<u> 0</u>
Fund Balance, End of Year	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>

See accompanying notes to financial statements.

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
AGENCY FUNDS
SEPTEMBER 30, 2011
NASSAU COUNTY SHERIFF

Assets

Cash	\$ 29,760
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Liabilities

Accounts Payable	14,170
Deposits	<u>15,590</u>

Total Liabilities	<u><u>\$ 29,760</u></u>
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See accompanying notes to financial statements.

**NOTES TO SPECIAL PURPOSE
FINANCIAL STATEMENTS**

**NOTES TO SPECIAL PURPOSE FINANCIAL STATEMENTS
NASSAU COUNTY SHERIFF**

Note 1 - Summary of Significant Accounting Policies

The accounting policies of the Nassau County, Florida Sheriff (the Sheriff) conform to generally accepted accounting principles (GAAP) as applicable to governments. The following is a summary of significant accounting principles and policies used in the preparation of these special purpose financial statements.

Reporting Entity

Nassau County, Florida (the County) is a political subdivision of the State of Florida. It is governed by an elected Board of County Commissioners (the Board).

The Sheriff is an elected official of Nassau County, Florida, pursuant to the Constitution of the State of Florida, Article VIII, Section 1(d). The Sheriff is a part of the primary government of Nassau County, Florida. The Sheriff is responsible for the administration and operation of the Sheriff's office, and the Sheriff's special purpose financial statements do not include the financial statements of the Board or the other Constitutional Officers of Nassau County, Florida.

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 14, *The Reporting Entity*, and GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*, the special purpose financial statements include all funds for which the Sheriff is financially accountable. GASB has set forth criteria for consideration in determining financial accountability. These criteria include appointing a majority of an organization's governing body and (1) the ability of the Sheriff to impose its will on that organization, or (2) the potential for that organization to provide specific benefits to or impose specific financial burdens on the Sheriff. Other considerations are whether the organization is legally separate, whether the Sheriff holds the corporate powers of the organization, and whether there is fiscal dependency by the organization on the Sheriff.

Based upon the application of these criteria, the Sheriff's Foundation of Nassau County has been included in the accompanying special purpose financial statements as a blended component unit. During 2008, the Sheriff established the Sheriff's Foundation of Nassau County which is a separate legal entity organized under the laws of the State of Florida. The entity is a tax-exempt entity under section 501(c)(3) of the Internal Revenue Code. This entity was established to promote public safety through charitable activities and outreach programs.

The operations of the Sheriff are primarily funded by the Board. The receipts from the Board are recorded as other financing sources on the Sheriff's special purpose financial statements. Any excess of revenues and other financing sources received over expenditures are remitted to the Board at year-end.

Basis of Presentation

The accompanying financial statements include all the funds and accounts of the Sheriff's office, but are not a complete presentation of the County as a whole. The accompanying financial statements are special purpose financial statements because they were prepared for the purpose of complying with Section 218.39, Florida Statutes, and Section 10.557, *Rules of the Auditor General Local Governmental Entity Audits*.

NOTES TO SPECIAL PURPOSE FINANCIAL STATEMENTS
NASSAU COUNTY SHERIFF
(Continued)

Note 1 - Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Concluded)

Section 10.556(4), *Rules of the Auditor General Local Governmental Entity Audits* requires the Sheriff to only present fund financial statements. Accordingly, due to the omission of government-wide financial statements and related disclosures, including a management's discussion and analysis, these financial statements do not constitute a complete presentation of the financial position of the Sheriff as of September 30, 2011, and the changes in its financial position for the year then ended, in conformity with GASB Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis – for State and Local Governments*, but otherwise constitute financial statements prepared in conformity with U.S. GAAP.

The financial transactions of the Sheriff are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. These funds are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. GAAP sets forth minimum criteria (percentage of assets, liabilities, revenues, and expenditures of each fund category) for the determination of major funds. Major funds are reported separately in the basic financial statements of the Sheriff.

■ **Governmental Funds**

● **Major Funds**

- ▶ **General Fund**—The general fund is the general operating fund of the Sheriff. It is used to account for all financial resources, except for those required to be accounted for in another fund.
- ▶ **Inmate Commissary Fund**—This fund accounts for commissions received from pay telephones and commissary profits used for the benefit of inmates.
- ▶ **Sheriff's Foundation Fund**—This fund accounts for the operations of a 501(c)(3) charitable organization organized by the Sheriff's office.
- ▶ **911 Operations Fund**—This fund accounts for the proceeds of telephone charges collected for the operation of the 911 emergency response system.

● **Other Governmental Funds**

- ▶ **Special Revenue Funds**—Special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes. The Sheriff reports one special revenue fund in the special purpose financial statements under the title, Sheriff's Investigative Fund. This fund accounts for monies used in accordance with Section 925.055, Florida Statutes.

■ **Fiduciary Funds**

- **Agency Funds**—The agency funds are used to account for assets held by the Sheriff as an agent for individuals, private organizations and other governments. Agency funds are custodial in nature and do not involve measurement of changes in financial position.

NOTES TO SPECIAL PURPOSE FINANCIAL STATEMENTS
NASSAU COUNTY SHERIFF
(Continued)

Note 1 - Summary of Significant Accounting Policies (Continued)

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the special purpose financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed by the governmental funds and agency funds. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period. For this purpose, the Sheriff considers revenues to be available if they are collected within thirty days of the end of the current fiscal period. Expenditures are recorded when the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid.

Measurement Focus

The accounting and financial reporting treatment applied to the fixed assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds are accounted for on a spending or "financial flow" measurement focus. This means that generally, only current assets and current liabilities are included in the balance sheet. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they present a summary of sources and uses of "available spendable resources" during a period.

Budgetary Requirement

Governmental fund revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes.

All budget amounts presented for the general fund in the accompanying special purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. Budgets are prepared on the modified accrual basis of accounting. The Sheriff's annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total annual budget appropriations at the individual fund level. All appropriations lapse at year-end.

Capital Assets

Capital assets, which include vehicles and equipment, are recorded as capital outlay expenditures in the governmental funds at the time goods are received and a liability is incurred. These assets are then capitalized at cost in the statement of net assets as part of the basic financial statements of the County (statement of net assets). Capital assets acquired under capital leases are capitalized at cost in the statement of net assets at the time the assets are received. Donated and confiscated capital assets are recorded in the statement of net assets at fair value at the time received. Capital assets are depreciated using the straight-line method over three to ten years. The depreciation expense is recorded in the statement of activities as part of the basic financial statements of the County.

NOTES TO SPECIAL PURPOSE FINANCIAL STATEMENTS
NASSAU COUNTY SHERIFF
(Continued)

Note 1 - Summary of Significant Accounting Policies (Concluded)

Accrued Compensated Absences

The Sheriff maintains a policy of granting employees annual leave at the rate of eight hours per month. An employee can receive payment for such accumulated annual leave upon termination of employment.

In addition, the Sheriff maintains the following policy for sick leave. Sick leave is accumulated at the rate of eight hours per month. Certain sick leave benefits are paid to employees who terminate their employment after ten years of service, retire from duty, or die in the line of duty.

The Sheriff also allows employees to accumulate compensatory time earned. An employee can receive payment for unused compensatory time upon termination of employment or at the discretion of the Sheriff.

Workers' Compensation and Group Health Insurance

The Board provided the Sheriff and his employees with workers' compensation and group health insurance coverage. Accidental death coverage for Law Enforcement Officers was also provided by the Board. The premiums for such coverage were paid by the Board and recorded on its records and, consequently, are not recorded on the Sheriff's records.

Risk Management

The Sheriff is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and the public; or damage to property of others.

The Sheriff participates in two Florida Sheriffs Self-insurance funds for risk related to professional liability and automobile risks. The funding agreements provide that each fund will be self-sustaining through member premiums and that the Sheriff's liability fund will reinsure through commercial companies. Aggregate coverage provided by the liability fund is \$3,500,000 for professional liability and \$3,500,000 for public officials' coverage. Coverage limits for automobile risks are \$200,000 per accident for bodily injury and \$100,000 per accident for property damage.

In addition, the Sheriff has obtained an excess loss reimbursement policy to cover catastrophic inmate medical claims.

New Pronouncements

The GASB issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB 54) is effective for reporting periods beginning after June 15, 2010. The statement establishes fund balance classifications, provides for a hierarchy of spending constraints for spendable resources and requires disclosure of nonspendable and spendable resources. The Sheriff has disclosed information about fund balance reporting in a subsequent note titled fund balance reporting.

NOTES TO SPECIAL PURPOSE FINANCIAL STATEMENTS
NASSAU COUNTY SHERIFF
(Continued)

Note 2 - Cash and Investments

Cash Deposits

At September 30, 2011, the carrying amount of the Sheriff's deposits was \$593,626 and the bank balance was \$1,076,142. Deposits in banks are collateralized as public funds through a state procedure provided for in Chapter 280, Florida Statutes. Financial institutions qualifying as public depositories are required to pledge eligible collateral having a market value equal to or greater than the average daily or monthly balance of all public deposits times the depository's collateral pledging level. The Public Deposit Security Trust Fund has a procedure to allocate and recover losses in the event of a default or insolvency. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof. All of the cash deposits of the Sheriff are placed with qualified financial institutions, which means, they are insured or collateralized.

Note 3 - Employee Benefits

Defined Benefit Pension Plan

All full-time employees of the Sheriff participate in the Florida Retirement System (the System). The System was created by the Florida Legislature and is a cost-sharing, multiple-employer defined benefit public retirement plan available to governmental units within the state of Florida. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or by calling (850) 488-5706.

The Sheriff and all full-time employees are eligible to participate in the System. Special risk employees who retire at or after age 55, with six years of creditable service; and all other employees who retire at or after age 62, with six years of creditable service are entitled to a retirement benefit, payable monthly for life, equal to the product of: (1) average monthly compensation in the highest five years of creditable service; (2) creditable service during the appropriate period; and (3) the appropriate benefit percentage. Benefits are fully vested on reaching six years of service. Vested employees may retire after six years of creditable service and receive reduced retirement benefits. The System also provides death benefits, disability benefits and cost-of-living adjustments. Benefits are established by Florida Statute.

The funding methods and the determination of benefits payable are provided in various acts of the Florida Legislature. These acts provide that employers, such as the Sheriff, are required to contribute 4.91% of the compensation for regular members, 14.10% for special risk, and 11.14% for County officials. As of July 1, 2011 employees are required to contribute 3% of their compensation to the plan. The Sheriff's contributions to the System for the years ended September 30, 2011, 2010, and 2009, were \$1,572,861, \$1,631,997, and \$1,582,742, respectively, equal to the required contributions for each year.

NOTES TO SPECIAL PURPOSE FINANCIAL STATEMENTS
NASSAU COUNTY SHERIFF
(Continued)

Note 4 - Other Postemployment Benefits (OPEB)

The County offers certain postemployment health care benefits that are considered part of an Other Post Employment Benefit (OPEB) plan for financial accounting purposes. The OPEB is a single-employer benefit plan administered by the County. Retirees are charged whatever the insurance company charges for the type of coverage elected. However, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. GASB Statement No. 45 calls this the “implicit rate subsidy.”

Retirees and their dependents (except for life insurance) are permitted to remain covered under the County’s respective medical and insurance plans as long as they pay a full premium applicable to coverage elected. Special risk employees of the Sheriff’s office begin to receive a subsidy if they have obtained 25 years of service and become fully subsidized once they reach 30 years of service. All other employees of the Sheriff’s office receive a 100% subsidy if they have reached 30 years of service. This conforms to the minimum required of Florida governmental employers per Chapter 112.08, Florida Statutes.

Currently, the Sheriff has 206 active employees and 16 retired employees who are considered participants in the plan for purposes of computing the OPEB obligation. The Sheriff’s portion of the OPEB obligation for the year totaled \$1,227,364. This liability will be included in long-term liabilities in the County-wide financial statements. Details of the annual cost, the accrued obligation, and the other required disclosures can be found in the County-wide annual financial report.

Note 5 - Capital Assets

The tangible personal property used by the Sheriff in its governmental fund operation is reported as capital assets in the statement of net assets as part of the basic financial statements of the County. Upon acquisition, such assets are recorded as expenditures in the governmental fund types of the Sheriff and capitalized at cost in the capital asset accounts of the County. The Sheriff maintains recordkeeping and custodial responsibility for certain tangible capital assets used by his office. Information on vehicles and equipment used in the operations of the Sheriff’s office are presented below:

	Balance October 1, 2010	Increase	Decrease	Balance September 30, 2011
Capital Assets				
Machinery and Equipment	\$ 8,771,156	\$ 446,030	\$ (46,785)	\$ 9,170,401
Accumulated Depreciation	(6,263,990)	(965,020)	40,165	(7,188,845)
Machinery and Equipment, Net	<u>\$ 2,507,166</u>	<u>\$ (518,990)</u>	<u>\$ (6,620)</u>	<u>\$ 1,981,556</u>

Included in machinery and equipment above is equipment recorded under a capital lease in the amount of \$578,732 with accumulated amortization of \$125,392.

Depreciation expense was recorded in the government-wide financial statements in the amount of \$965,020.

NOTES TO SPECIAL PURPOSE FINANCIAL STATEMENTS
NASSAU COUNTY SHERIFF
(Continued)

Note 6 - Operating Leases

The Sheriff leased various copiers during fiscal year 2010-2011. The monthly lease payments for these copiers ranged from \$135 to \$1,062 per month. The expiration date of the leases range from June 2012 to December 2015. Lease expense for the year under these leases was \$54,745. Future minimum lease payments for the leases are as follows:

<u>Year Ending September 30</u>	<u>Annual Lease Payments</u>
2012	\$ 50,944
2013	22,570
2014	8,025
2015	5,130
2016	945
Total	<u>\$ 87,614</u>

Note 7 - Changes in Long-term Debt

The following is a summary of the changes in long-term debt of the Sheriff for the year ended September 30, 2011:

	<u>Balance October 1, 2010</u>	<u>Additions</u>	<u>(Deletions)</u>	<u>Balance September 30, 2011</u>
Capital Lease	\$ 450,793	\$ 0	\$ (104,165)	\$ 346,628
Accrued Compensated Absences	977,298	783,642	(662,239)	1,098,701
Other Postemployment Benefits	631,456	595,908	0	1,227,364
Totals	<u>\$ 2,059,547</u>	<u>\$ 1,379,550</u>	<u>\$ (766,404)</u>	<u>\$ 2,672,693</u>

Capital Lease

During 2010, the Sheriff entered into a capital lease agreement with Presidio Technology Capital, LLC to lease server equipment. The lease is to be paid annually at an imputed interest rate of 5.15% and matures on October 1, 2014. Future minimum lease payments under this capital lease are as follows:

<u>Year Ending September 30</u>	<u>Future Lease Payments</u>
2012	\$ 127,939
2013	127,939
2014	127,939
Total Future Minimum Lease Payments	383,817
(Less Amount Representing Interest)	(37,189)
Present Value of Future Minimum Lease Payments	<u>\$ 346,628</u>

Compensated Absences

Accrued compensated absences represent the vested portion of accrued leave, and are liquidated by the general fund and 911 operations fund. See Note 1 for a summary of the Sheriff's compensated absences policy.

A description of the Sheriff's policies on OPEB are described in Note 4.

NOTES TO SPECIAL PURPOSE FINANCIAL STATEMENTS
NASSAU COUNTY SHERIFF
(Concluded)

Note 7 - Changes in Long-term Debt (Concluded)

Compensated Absences (Concluded)

The Sheriff's long-term debt is not recorded in the accompanying special purpose financial statements but is recorded in the statement of net assets as part of the basic financial statements of the County.

Note 8 - Fund Balance Reporting

The Sheriff implemented the provisions of GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB 54) in 2011, as required. The purpose of GASB 54 is to improve the consistency and usefulness of fund balance information to the financial statement user. The statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which the organization is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

- ***Nonspendable***—This component of fund balance consists of amounts that cannot be spent because (a) they are not expected to be converted to cash or (b) they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The Sheriff does not have any nonspendable funds.
- ***Restricted***—This component of fund balance consists of amounts that are constrained either (a) externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments), or (b) by law through constitutional provisions or enabling legislation.
- ***Committed***—This component of fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (e.g., ordinance or resolution) of the County's governing board. These committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (e.g., ordinance or resolution) it employed previously to constrain those amounts.
- ***Assigned***—This component of fund balance consists of amounts that are constrained by a less-than-formal action of the Sheriff, or by an individual or body to whom the Sheriff has delegated this responsibility. By definition, fund balances are also assigned to the extent that they are needed to finance a subsequent years' budget deficit.
- ***Unassigned***—This classification is used for (a) negative unrestricted fund balances in any governmental fund, or (b) fund balances within the general fund that are not restricted, committed or assigned.

When both restricted and unrestricted resources are available for use, it is the Sheriff's policy to use restricted resources first, then unrestricted resources (committed, assigned and unassigned) as they are needed. When unrestricted resources (committed, assigned and unassigned) are available for use, it is the Sheriff's policy to use committed resources first, then assigned, and then unassigned as needed.

OTHER FINANCIAL INFORMATION

COMBINING BALANCE SHEET BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
SPECIAL REVENUE FUNDS
SEPTEMBER 30, 2011
NASSAU COUNTY SHERIFF

	<u>Sheriff's Foundation</u>	<u>Sheriff's Investigative</u>	<u>Total Other Governmental Funds</u>
Assets			
Cash on Hand	\$ 0	\$ 11,507	\$ 11,507
Cash in Bank	20,433	0	20,433
Total Assets	<u>20,433</u>	<u>11,507</u>	<u>31,940</u>
Liabilities and Fund Balances			
Total Liabilities	<u>0</u>	<u>0</u>	<u>0</u>
Fund Balances			
Restricted:			
Foundation	20,433	0	20,433
Committed:			
Investigative	0	11,507	11,507
Total Fund Balances	<u>20,433</u>	<u>11,507</u>	<u>31,940</u>
Total Liabilities and Fund Balances	<u>\$ 20,433</u>	<u>\$ 11,507</u>	<u>\$ 31,940</u>

**COMBINING STATEMENT OF REVENUES
EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2011
NASSAU COUNTY SHERIFF**

	Sheriff's Foundation	Sheriff's Investigative	Total Other Governmental Funds
Revenues			
Miscellaneous	\$ 19,625	\$ 0	\$ 19,625
Total Revenues	<u>19,625</u>	<u>0</u>	<u>19,625</u>
Expenditures			
Current:			
Public Safety:			
Operating Expenditures	38,375	10,734	49,109
(Total Expenditures)	<u>(38,375)</u>	<u>(10,734)</u>	<u>(49,109)</u>
(Deficiency) of Revenues			
(Under) Expenditures	<u>(18,750)</u>	<u>(10,734)</u>	<u>(29,484)</u>
Other Financing Sources (Uses)			
Transfers in from Board of County Commissioners	<u>0</u>	<u>10,000</u>	<u>10,000</u>
Total Other Financing Sources (Uses)	<u>0</u>	<u>10,000</u>	<u>10,000</u>
Net Change in Fund Balances	(18,750)	(734)	(19,484)
Fund Balance, Beginning of Year	<u>39,183</u>	<u>12,241</u>	<u>51,424</u>
Fund Balance, End of Year	<u><u>\$ 20,433</u></u>	<u><u>\$ 11,507</u></u>	<u><u>\$ 31,940</u></u>

AGENCY FUNDS

Individual Depositors/Suspense—Accounts for fees charged for the service of process in civil cases. These nonrefundable fees are set by Section 30.231 of the Florida Statutes. On a monthly basis, these fees are deposited to the general fund of the Board. Accounts for the receipt and disbursement of funds received for various purposes such as faulty equipment for inspection and purge money for child support. Disbursement of these funds is made in accordance with the purpose of the receipt.

Inmate Trust—Accounts for inmates' personal cash receipts and disbursements. Individual inmate account records are maintained. This fund makes disbursements requested by inmates to the extent of their available funds.

Federal Inmate—Accounts for funds received for housing federal inmates at the Nassau County Detention Facility. Funds received are paid to the Nassau County Board of County Commissioners.

COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
ALL AGENCY FUNDS
SEPTEMBER 30, 2011
NASSAU COUNTY SHERIFF

	Individual Depositors/ Suspense	Inmate Trust	Federal Inmate	Total
Assets				
Cash	\$ 9,924	\$ 19,835	\$ 1	\$ 29,760
Liabilities				
Accounts Payable	0	14,170	0	14,170
Deposits	9,924	5,665	1	15,590
Total Liabilities	\$ 9,924	\$ 19,835	\$ 1	\$ 29,760

OTHER REPORTS

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF SPECIAL PURPOSE
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS**

The Honorable T.L. "Tommy" Seagraves, Jr.
Nassau County Sheriff
Nassau County, Florida

We have audited the special purpose financial statements of each major fund and the aggregate remaining fund information of the Nassau County, Florida, Sheriff (the Sheriff) as of and for the year ended September 30, 2011, and have issued our report thereon dated February 28, 2012 which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses, and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as discussed below, we identified a deficiency in internal control over financial reporting that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency listed below to be a material weakness:

Certified Public Accountants

P.O. Box 141270 • 222 N.E. 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 • FAX (352) 378-2505
Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 • FAX (352) 732-0542
443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 • FAX (850) 224-1762
5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 • FAX (941) 907-0309
MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS
MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

The Honorable T.L. "Tommy" Seagraves, Jr.
Nassau County Sheriff
Nassau County, Florida

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF SPECIAL PURPOSE
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS
(Concluded)**

Internal Control Over Financial Reporting (Concluded)

■ **Segregation of Duties**

Condition—The duties of signing checks, initiating bank transfers, reconciling bank statements and preparing and posting journal entries were performed by the same employee.

Effect—The failure to separate incompatible duties could result in errors or irregularities that might go undetected.

Recommendation—We recommend that incompatible accounting duties be separated among employees where it is feasible to do so.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sheriff's special purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Sheriff in a separate letter dated February 28, 2012.

The Sheriff's response to the findings identified in our audit is described in the accompanying management's responses. We did not audit the Sheriff's responses and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Sheriff and management, and the Florida Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.

Purvis, Gray and Company, LLP

February 28, 2012
Gainesville, Florida

MANAGEMENT LETTER

The Honorable T.L. “Tommy” Seagraves, Jr.
Nassau County Sheriff
Nassau County, Florida

We have audited the special purpose financial statements of each major fund and the aggregate remaining fund information of the Nassau County, Florida, Sheriff (the Sheriff) as of and for the fiscal year ended September 30, 2011, and have issued our report thereon dated February 28, 2012, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. We have issued our independent auditors’ report on internal control over financial reporting and compliance and other matters. Disclosures in that report, which is dated February 28, 2012, should be considered in conjunction with this management letter.

Additionally, our audit was conducted in accordance with the Chapter 10.550, *Rules of the Auditor General*, which governs the conduct of local governmental entity audits performed in the State of Florida. This letter includes the following information, which is not included in the aforementioned auditors’ report:

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report except as noted under the heading prior year findings and recommendations.

Prior Year Findings and Recommendations

■ **Unclaimed Property**

During our review of bank reconciliations, we noted a significant number of outstanding checks over two years old in the inmate trust account and a few checks over one year old in the operating account.

We recommend that efforts be made to return these stale-dated checks to the appropriate payees, or, if unsuccessful, we recommend the Sheriff’s office review the provisions of Section 116.21, Florida Statutes, as it relates to unclaimed funds.

■ **Purchasing Policy**

The Sheriff’s purchasing policy does not currently require competitive bids to be obtained for significant purchases. In order to ensure the most cost-effective purchases, we recommend that the Sheriff’s office consider amending the purchasing policy to require competitive bids for purchases over certain dollar thresholds. The policy should also establish the procedures for obtaining the bids and the documentation that should be maintained for audit purposes.

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The Honorable T.L. "Tommy" Seagraves, Jr.
Nassau County Sheriff
Nassau County, Florida

MANAGEMENT LETTER
(Concluded)

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires our audit to include a review of the provisions of Section 218.415, Florida Statutes, regarding the investment of public funds. In connection with our audit, we determined that the Sheriff complied with Section 218.415, Florida Statutes.

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires that we address in the management letter any findings and recommendations to improve financial management. In connection with our audit, we had no such findings.

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that we address violations of provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the determination of financial statement amounts that is less than material, but, more than inconsequential. In connection with our audit, we did not have any such findings.

Section 10.554(1)(i)5., *Rules of the Auditor General*, provides that the auditor may, based on professional judgment, report the following matters that have an inconsequential effect on the determination of financial statement amounts, considering both quantitative and qualitative factors: (1) violations of provisions of contracts or grant agreements, fraud, illegal acts, or abuse, and (2) deficiencies in internal control that are not significant deficiencies. In connection with our audit, we did not have any such findings.

Section 10.554(1)(i)6., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the special purpose financial statements. The Sheriff was established by the Constitution of the State of Florida, Article VIII, Section 1(d). There was one component unit related to the Sheriff which is described in Note 1 of the special purpose financial statements.

Pursuant to Chapter 119, Florida Statutes, this management letter is public record and its distribution is not limited. Auditing standards generally accepted in the United States of America requires us to indicate that this letter is intended solely for the information and use of the Sheriff and management, and the Florida Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Purvis, Gray and Company, LLP

February 28, 2012
Gainesville, Florida



Nassau County Sheriff's Office

Sheriff T. L. "Tommy" Seagraves, Jr.

January 23, 2012

Purvis Gray & Company
222 Northeast First Street
Gainesville, FL 32601

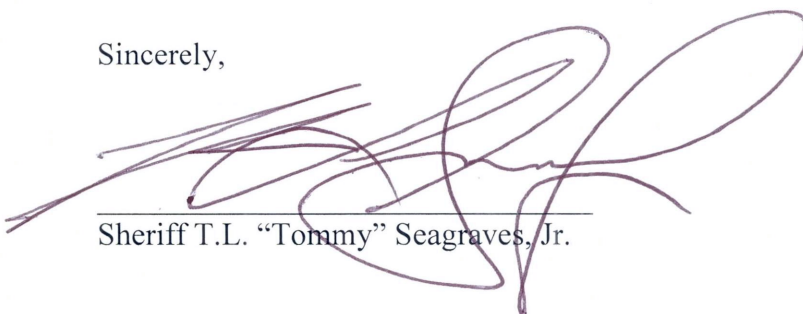
To whom it may concern:

The purpose of this letter is to respond to the Internal Control Reportable Condition found in our 2010-2011 audit. Listed below is the individual reportable condition along with its corresponding response. If you have any further questions or comments, please don't hesitate to contact my office.

1.) Segregation of Duties

Response: The finance department at the Nassau County Sheriff's Office is very small which makes it difficult to have a complete segregation of all incompatible accounting functions. However, we have implemented new controls relating to purchasing and bank transfers since our audit field work was completed. We will continue to identify other areas in which we can improve and separate incompatible duties whenever possible.

Sincerely,



Sheriff T.L. "Tommy" Seagraves, Jr.



Nassau County Sheriff's Office

Sheriff T. L. "Tommy" Seagraves, Jr.

January 23, 2012

Purvis Gray & Company
222 Northeast First Street
Gainesville, FL 32601

To whom it may concern:

The purpose of this letter is to respond to the 2010-2011 Management Letter. Listed below are the individual prior year and current year findings along with their corresponding responses. If you have any further questions or comments, please don't hesitate to contact my office.

1.) Unclaimed Property

Response: We will make every effort to return all stale-dated checks to the appropriate payees. In the event that our efforts are not successful, we will review Florida Statute 116.21 for guidance.

2.) Purchasing Policy

Response: The Sheriff's purchasing policy has been amended to include provisions for competitive bids for significant purchases. Dollar thresholds have been added to ensure cost-effective purchases. The finance department is in the process of upgrading our purchase order system as part of the change in procedures. The changes will greatly improve the purchasing and procurement process for the office.

Sincerely,


Sheriff T.L. "Tommy" Seagraves, Jr.