SPECIAL PURPOSE FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORTS

NASSAU COUNTY SUPERVISOR OF ELECTIONS NASSAU COUNTY, FLORIDA

SEPTEMBER 30, 2010

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INDEPENDENT AUDITORS' REPORT

The Honorable Vicki P. Cannon Nassau County Supervisor of Elections Nassau County, Florida

We have audited the accompanying special purpose financial statements of the general fund of the Nassau County, Florida Supervisor of Elections (the Supervisor of Elections), as of and for the year ended September 30, 2010, as listed in the table of contents. These special purpose financial statements are the responsibility of the Supervisor of Elections' management. Our responsibility is to express an opinion on these special purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1 to the special purpose financial statements, the special purpose financial statements referred to above have been prepared for the purpose of complying with, and on the basis of accounting practices prescribed by, the *Rules of the Auditor General*, State of Florida, which practices differ from accounting principles generally accepted in the United States of America. The differences include the permitted omission of entity-wide, full-accrual, financial statements and the management's discussion and analysis. In addition, the financial statements referred to above are intended to present the financial position and changes in financial position of only that portion of Nassau County, Florida, that is attributable to the transactions of the Supervisor of Elections. They do not purport to, and do not, present fairly the financial position of Nassau County, Florida as a whole as of September 30, 2010, and the changes in financial position, or, where applicable, its cash flows for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the special purpose financial statements referred to above present fairly, in all material respects, the financial position of the general fund of the Supervisor of Elections at September 30, 2010, and the changes in financial position of its general fund and the respective budgetary comparison for the general fund for the year then ended in conformity with the basis of accounting described in Note 1.

Certified Public Accountants

The Honorable Vicki P. Cannon Nassau County Supervisor of Elections Nassau County, Florida

INDEPENDENT AUDITORS' REPORT (Concluded)

In accordance with *Government Auditing Standards*, we have also issued a report dated January 18, 2011, on our consideration of the Supervisor of Elections' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

This report is intended solely for the information and use of the Supervisor of Elections and management, and the Florida Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.

January 18, 2011

Gainesville, Florida

BALANCE SHEET

GENERAL FUND SEPTEMBER 30, 2010

NASSAU COUNTY SUPERVISOR OF ELECTIONS

Assets		
Cash in Bank	\$	118,325
Accounts Receivable		953
Total Assets		119,278
Liabilities and Fund Balance		
Liabilities		
Accounts Payable		31,291
Due to the Board of County Commissioners		78,253
Deferred Revenue		8,467
Total Liabilities		118,011
		_
Fund Balance		1,267
	-	
Total Liabilities and Fund Balance	\$	119,278

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2010 NASSAU COUNTY SUPERVISOR OF ELECTIONS

Revenues	
Intergovernmental	\$ 1,821
Charges for Services	1,407
Miscellaneous	16,394_
Total Revenues	19,622
Expenditures	
Current:	
General Government:	
Personal Services	734,266
Operating Expenditures	273,291
Capital Outlay	53,638
(Total Expenditures)	(1,061,195)
(Deficiency) of Revenues (Under) Expenditures	(1,041,573)
Other Financing Sources (Uses)	
Transfers in from Board of County Commissioners	1,067,346
Transfers in from Constitutional Officers	18,000
Transfers (out) to Board of County Commissioners	(42,506)
Total Other Financing Sources (Uses)	1,042,840
Net Change in Fund Balance	1,267
Fund Balance, Beginning of Year	0
Fund Balance, End of Year	\$ 1,267

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2010 NASSAU COUNTY SUPERVISOR OF ELECTIONS

		Budgeted	Amo	ounts		Actual	Fin	iance With al Budget Positive
	Original		Final		Amounts		(Negative)	
Revenues								
Intergovernmental Revenue	\$	8,447	\$	8,447	\$	1,821	\$	(6,626)
Charges for Services		0		0		1,407		1,407
Miscellaneous		0		0		16,394		16,394
Total Revenues		8,447		8,447		19,622		11,175
Expenditures								
Current:								
General Government:								
Personal Services		806,731		817,697		734,266		83,431
Operating Expenditures		296,503		292,949		273,291		19,658
Capital Outlay		50,080		53,708		53,638		70
(Total Expenditures)	(1	,153,314)		(1,164,354)	((1,061,195)		103,159
(Deficiency) of Revenues (Under)								
Expenditures	(1	,144,867)	((1,155,907)	(1,041,573)		114,334
Other Financing Sources (Uses)								
Transfers in from Board of County								
Commissioners	1	,119,633		1,130,673		1,067,346		(63,327)
Transfers in from Constitutional								
Officers		26,734		26,734		18,000		(8,734)
Transfers (out) to Board of County								
Commissioners		(1,500)		(1,500)		(42,506)		(41,006)
Total Other Financing Sources (Uses)	1	,144,867		1,155,907		1,042,840		(113,067)
Net Change in Fund Balance		0		0		1,267		1,267
Fund Balance, Beginning of Year		0		0		0		0
Fund Balance, End of Year	\$	0	\$	0	\$	1,267	\$	1,267

Note 1 - Summary of Significant Accounting Policies

The following is a summary of significant accounting principles and policies used in the preparation of the accompanying special purpose financial statements.

Reporting Entity

Nassau County, Florida is a political subdivision of the State of Florida. It is governed by an elected Board of County Commissioners (the Board).

The Nassau County, Florida Supervisor of Elections (the Supervisor of Elections) is an elected official of Nassau County, Florida pursuant to the Constitution of the State of Florida, Article VIII, Section 1(d). The Supervisor of Elections is a part of the primary government of Nassau County, Florida. The Board approves the Supervisor of Elections' total operating budget and is responsible for accounting for the Supervisor of Elections' transactions. The Supervisor of Elections is responsible for the administration and operation of the Supervisor of Elections' office, and the Supervisor of Elections' special purpose financial statements do not include the financial statements of the Board or the other Constitutional Officers of Nassau County, Florida.

The operations of the Supervisor of Elections are funded by the Board. The receipts from the Board are recorded as other financing sources on the Supervisor of Elections' special purpose financial statements.

For financial reporting purposes, the Supervisor of Elections is deemed to be a part of the primary government of the County and, therefore, is included as such in the County's annual financial report.

Basis of Presentation

The accompanying financial statements include all funds and accounts of the Supervisor of Elections office, but are not a complete presentation of the County as a whole. The accompanying financial statements were prepared for the purpose of complying with Section 218.39, Florida Statutes, and Section 10.557(3), Rules of the Auditor General—Local Governmental Entity Audits.

These accompanying financial statements are fund financial statements that have been prepared in conformity with accounting practices and reporting requirements prescribed by the State of Florida Office of the Auditor General. As such, they omit entity-wide, full-accrual financial statements and related disclosures, and certain other required supplementary information to be in conformity with generally accepted accounting principles (GAAP) in the United States of America. Except for these omissions, they are otherwise in conformity with GAAP.

The financial transactions of the Supervisor of Elections is recorded in one individual fund. This fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures.

The Supervisor of Elections reports the following fund type:

■ Governmental Fund

- Major Fund
 - ► **General Fund**—The general fund is the general operating fund of the Supervisor of Elections. It is used to account for all financial resources, except for those required to be accounted for in another fund.

(Continued)

Note 1 - Summary of Significant Accounting Policies (Continued)

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the special purpose general fund financial statements and refers to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed by the general fund. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period. The Supervisor of Elections considers revenues to be available if they are collected within thirty days of the end of the current fiscal period. Expenditures are recorded when the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid.

Measurement Focus

The accounting and financial reporting treatment applied to the fixed assets and long-term liabilities associated with a fund are determined by its measurement focus. The general fund is accounted for on a spending or "financial flow" measurement focus. This means that generally, only current assets and current liabilities are included in the balance sheet. General fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they present a summary of sources and uses of "available spendable resources" during a period.

Budgetary Requirement

General governmental revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with the Florida Statutes. An annual budget is adopted for the general fund.

The Supervisor of Elections' annual budget is monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total annual budget appropriations at the individual fund level. All appropriations lapse at year-end.

Budget to actual comparisons are provided in the financial statements for the general fund. All budget amounts presented in the accompanying special purpose financial statements have been adjusted for legally authorized amendments of the annual budget for the year. Budgets are prepared on the modified accrual basis of accounting.

Capital Assets

Tangible personal property is recorded as expenditures in the general fund at the time an asset is acquired. Assets acquired by the Supervisor of Elections are capitalized at cost in the capital asset accounts of the County. The Supervisor of Elections maintains custodial responsibility for the capital assets used by the office.

Accrued Compensated Absences

The Supervisor of Elections' policy for granting employees vacation leave is based upon the number of years of employment. An employee is entitled to receive payment for such accumulated leave upon separation in good standing.

(Continued)

Note 1 - Summary of Significant Accounting Policies (Concluded)

Accrued Compensated Absences (Concluded)

In addition, the Supervisor of Elections' policy provides that employees earn sick leave at the rate of 3.50 hours every two weeks up to a maximum of ninety days. Only those employees making application to draw benefits through the Florida Retirement System will be eligible to receive payment for accrued sick leave up to the maximum allowed.

Worker's Compensation and Group Health Insurance

The Board provided the Supervisor of Elections and her employees with workers' compensation and group health insurance coverages. The premiums for such coverages were paid by the Board and recorded on its records and, consequently, are not recorded on the Supervisor of Elections' records.

Note 2 - Cash

At September 30, 2010, the carrying amount of the Supervisor of Elections' cash balance, as recorded on the Board's records, was \$118,325. Deposits in banks and savings and loan institutions are collateralized as public funds through a state procedure provided for in Chapter 280, Florida Statutes. Financial institutions qualifying as public depositories are required to pledge eligible collateral having a market value equal to or greater than the average daily or monthly balance of all public deposits times the depository's collateral pledging level. The Public Deposit Security Trust Fund has a procedure to allocate and recover losses in the event of a default or insolvency. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof. All of the cash deposits are placed with qualified financial institutions, which mean they are insured or collateralized.

Note 3 - Employee Benefits

Defined Benefit Pension Plan

All full-time employees of the Supervisor of Elections participate in the Florida Retirement System (the System). This System was created by the Florida Legislature and is a cost-sharing, multiple-employer defined benefit public retirement plan available to governmental units within the state of Florida. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or by calling (850) 488-5706.

The Supervisor of Elections and all full-time employees are eligible to participate in the System. Employees who retire at or after age 62, with six years of creditable service; or with 30 years of service regardless of age, are entitled to a retirement benefit, payable monthly for life, equal to the product of: (1) average monthly compensation in the highest five years of creditable service; (2) creditable service during the appropriate period; and (3) the appropriate benefit percentage. Benefits are fully vested on reaching six years of service. Vested employees may retire after six years of creditable service and receive reduced retirement benefits. The System also provides death benefits, disability benefits and cost of living adjustments. Benefits are established by Florida Statute.

(Continued)

Note 3 - <u>Employee Benefits</u> (Concluded)

Defined Benefit Pension Plan (Concluded)

The funding methods and the determination of benefits payable are provided in various acts of the Florida Legislature. These acts provide that employers, such as the Supervisor of Elections, are required to contribute 10.77% of the compensation for regular members, 14.57% for senior management employees and 18.64% for County elected officials. The Supervisor of Elections' contributions to the System for the years ended September 30, 2010, 2009, and 2008 were \$66,859, \$61,481 and \$61,163, respectively, equal to the required contributions for each year.

Note 4 - Change in Long-term Debt

The following is a summary of the change in long-term debt of the Supervisor of Elections for the year ended September 30, 2010:

	Balance October 1, 2009	A	dditions	Œ	Deletions)	Balance otember 30, 2010
Accrued Compensated Absences Other Postemployment	\$ 112,947	\$	46,447	\$	(121,097)	\$ 38,297
Benefits Total Long-term Debt	\$ 17,608 130,555	\$	25,029 71,476	\$	(7,421) (128,518)	\$ 35,216 73,513

Accrued compensated absences represent the vested portion of accrued vacation and sick leave. See Note 1 for a summary of the Supervisor of Elections' compensated absences policy.

The Supervisor of Elections' long-term debt is not recorded in the accompanying special purpose financial statements but is recorded in the statement of net assets as part of the basic financial statements of the County.

Other Postemployment Benefits (OPEB) represents the portion of the liability based upon current and retired employees of the Supervisor of Elections. See Note 5 for a description of OPEB.

Note 5 - Other Postemployment Benefits

Effective for the year ending September 30, 2010, the County implemented GASB Statement No. 45, *Accounting and Reporting for Postemployment Benefits Other than Pensions*, for certain postemployment health care benefits provided by the County.

The OPEB plan is a single-employer benefit plan administered by the County. Retirees are charged whatever the insurance company charges for the type of coverage elected. However, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. GASB Statement No. 45 calls this the "implicit rate subsidy."

Retirees and their dependents (except for life insurance) are permitted to remain covered under the County's respective medical and insurance plans as long as they pay a full premium applicable to coverage elected, subject to the direct subsidy in the following table. This conforms to the minimum required of Florida governmental employers per Chapter 112.08, Florida Statutes.

(Concluded)

Note 5 - Other Postemployment Benefits (Concluded)

Percent of Direct Subsidy up to "Subsidy Base Maximum" of \$438.55

Years of Service With Nassau County	Hired Before 10/1/05	Hired on or After 10/1/05
At Least 6	100%	0%
15 Years	100%	50%
20 Years	100%	65%
25 Years	100%	80%
30 or More Years	100%	100%

Currently, the Supervisor of Elections has seven active employees and one retired employee who are considered participants in the plan for purposes of computing the OPEB obligation. The Supervisor of Elections' portion of the OPEB obligation at September 30, 2010 totaled \$35,216. This liability will be included in long-term liabilities in the County-wide financial statements. Details of the annual cost, the accrued obligation, and the other required disclosures can be found in the County-wide annual financial report.

Note 6 - Operating Lease

The Supervisor of Elections' office entered into an operating lease agreement with Pitney Bowes in December 2007 for the lease of a mailing system. The lease provides for 20 quarterly payments of \$505. The lease is for 60 months ending in December 2012. Total lease payments of \$2,021 were made during the fiscal year ended September 30, 2010.

The future minimum lease payments for the mailing system are as follows:

Year Ending			
September 30	Amount		
2011	\$	2,021	
2012		2,021	
2013		505	
Total	\$	4,547	





REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Vicki P. Cannon Nassau County Supervisor of Elections Nassau County, Florida

We have audited the special purpose financial statements of the Nassau County, Florida Supervisor of Elections (the Supervisor of Elections), as of and for the year ended September 30, 2010, and have issued our report thereon dated January 18, 2011, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Supervisor of Elections' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Supervisor of Elections' internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Supervisor of Elections' financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Certified Public Accountants

The Honorable Vicki P. Cannon Nassau County Supervisor of Elections Nassau County, Florida

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Concluded)

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Supervisor of Elections' special purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Supervisor of Elections and management, and the Florida Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.

January 18, 2011

Gainesville, Florida



MANAGEMENT LETTER

The Honorable Vicki P. Cannon Nassau County Supervisor of Elections Nassau County, Florida

We have audited the special purpose financial statements of the Nassau County, Florida Supervisor of Elections (the Supervisor of Elections), as of and for the fiscal year ended September 30, 2010, and have issued our report thereon dated January 18, 2011, which was modified to refer to a basis of accounting required for compliance with state filing requirements, and for other reasons.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. We have issued our report on internal control over financial reporting and on compliance and other matters dated January 18, 2011. Disclosures in that report, if any, should be considered in conjunction with this management letter.

Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida. This letter includes the following information, which is not included in the aforementioned auditors' reports:

- Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations made in the preceding audit report.
- Section 10.554(1)(i)2., *Rules of the Auditor General*, requires our audit to include a review of the provisions of Section 218.415, Florida Statutes, regarding the investment of public funds. In connection with our audit, we determined that the Supervisor of Elections complied with Section 218.415, Florida Statutes.
- Section 10.554(1)(i)3., *Rules of the Auditor General*, requires that we address in the management letter any recommendations to improve the entity's financial management. In connection with our audit, we did not have any such recommendations.
- Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that we address in the management letter any violations of provisions of contracts or grant agreements, or abuse that have occurred, or are likely to have occurred,, that have an effect on the financial statements that is less than material, but more than inconsequential. In connection with our audit, we did not have any such findings.

Certified Public Accountants

The Honorable Vicki P. Cannon Nassau County Supervisor of Elections Nassau County, Florida

MANAGEMENT LETTER (Concluded)

- Section 10.554(1)(i)5., Rules of the Auditor General provides that for matters that have an inconsequential effect on the financial statements, considering both quantitative and qualitative factors, the following may be reported based upon professional judgment: (a) violations of provisions of contracts or grant agreements, fraud, illegal acts, or abuse; and (b) deficiencies in internal control that are not significant deficiencies. In connection with our audit, we did not have any such findings.
- Section 10.554(1)(i)6., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the special purpose financial statements. The Supervisor of Elections was established by the Constitution of the State of Florida, Article VIII, Section 1(d). There were no component units related to the Supervisor of Elections.

Pursuant to Chapter 119, Florida Statutes, this management letter is a public record and its distribution is not limited. Auditing standards generally accepted in the United States of America requires us to indicate that this letter is intended solely for the information and use of the Supervisor of Elections and management, and the Florida Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Purvis, Gray and Company, LLP January 18, 2011

Gainesville, Florida